Lancashire County Council

Lancaster Three Tier Forum

# Thursday, 10th April, 2014 at 6.15 pm in Town Hall, Morecambe

# Agenda

**Part 1** (Open to Press and Public)

# No. Item

- 1. Questions from members of the public
- 2. Apologies
- 3. Note of the last Meeting. (Pages 1 4)
- 4. Action Sheet Update from the Last Meeting. (Pages 5 8)

# 5. 2013/14 Quarter 3 - Environment Directorate (Pages 9 - 10) Performance Dashboard.

The Dashboard details the performance of the Directorate between October and December 2013 in relation to delivery of the approved Lancaster Commissioning Plan for 2013/14.

# 6. 2014/15 Environment Directorate Capital (Pages 11 - 14) Programme

The list of capital schemes to be delivered in Lancaster District in 2014/15 is attached.

# 7. Review of the Three Tier Forums

A verbal update on the current position in relation to the review of 3 Tier Forums will be presented at the meeting.

# 8. Minimum Unit Price for alcohol in Lancashire

(Pages 15 - 20)

A briefing paper on the minimum unit price for alcohol in Lancashire, explaining the concept and also highlighting issues around alcohol in Lancaster District.



### 9. Items raised by members of the Forum.

- a. An examination/explanation of the work of County Solicitors and Land agents, especially with respect to Rights of Way work. (Cllr Michael Helm) Briefing note attached.
- Efforts to support and help offenders, on release from imprisonment, especially the young, given that Lancaster has the YOI. (Cllr Michael Helm) (Briefing Note attached)
- c. Lancaster Highways and Transport Masterplan (Cllr Jon Barry) Briefing note to follow.

# 10. Themes for future meetings.

Any suggestions for themes to be discussed at future meetings should be forwarded to the Chair and Jane Johnson, Localities Officer, Environment Directorate, Strategy and Policy, Lancashire County Council on 01772 534374 or by email to jane.johnson@lancashire.gov.uk

# 11. Urgent Business.

An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the minutes, the Chair of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency.

# 12. Schedule of Future Meetings

As this is the last scheduled meeting of the Forum consideration has been given to potential dates for a programme of meetings for 2014/15. Using the existing programme as a starting point potential dates have been discussed with Officers in the Environment Directorate and at the Borough Council and the following dates are presented for consideration:

Monday 15th September 2014 Monday 24th November 2014 Monday 6th April 2015

> I M Fisher County Secretary and Solicitor

County Hall Preston

# Lancashire County Council

# Lancaster Three Tier Forum

# Minutes of the Meeting held on Monday, 9th December, 2013 at 6.15 pm in Committee Room B, Town Hall, Lancaster

# Present:

**County Councillor Janice Hanson** Councillor Jon Barry Councillor Jonathan Dixon Councillor Paul Gardner Councillor Margaret Pattison Councillor Robert Redfern **Councillor Roger Sherlock Councillor David Whitaker** County Councillor Ken Brown **County Councillor Mrs Susie Charles County Councillor Darren Clifford** County Councillor Gina Dowding **County Councillor Tony Jones County Councillor Niki Penney County Councillor Chris Henig** Michael Helm

# 1. Appointment of Chair

County Councillor Janice Hanson was appointed as Chair of the Forum for the following 12 months.

# 2. Appointment of Deputy Chair

Councillor Paul Gardner was appointed as Deputy Chair of the Forum for the following 12 months.

# 3. Terms of Reference of the Forum

The membership and Terms of Reference of the Forum were noted.

# 4. Public Contributions

The Forum heard submissions from two members of the public representing parish councils in support of the extension of the Lune Track, highlighting the advantages it would

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bring and the reduction in the danger to cyclists currently experienced at some points on the road.

# 5. Lancashire County Council Budget

County Councillor David Borrow, Deputy Leader of Lancashire County Council, Dave Ainscough, Head of Finance (Environment), and Steve Freeman, Head of Financial Planning and Research, Lancashire County Council, attended to present to the Forum the County Council's financial strategy 2014/15- 2017/18, including the challenge facing the council and the initial proposals made by the Cabinet for consultation.

The Forum noted the presentation, and made the following comments:

- Support was given for the review of grants, particularly Local member Grants, noting that some aspects of monitoring and administration could be reduced, particularly for grants of small amounts. It was suggested that opportunities for joint administration of grants with the district council should be considered.
- It was noted that, whilst other authorities had implemented schemes to make pay savings such as all staff taking unpaid leave for a number of days, this was not currently a suggestion being pursued by the County Council
- The proposals connected with fostering, the Recommissioning of Mental Health Services and Learning Disability Remodelling Supported Living were highlighted as areas where great care would need to be taken to ensure that there was no detrimental impact on vulnerable service users.

**Resolved:** That the comments of the Forum be fed back to the County Council's Cabinet as part of the budget development process.

# 6. Apologies

County Councillor Richard Newman-Thompson, County Councillor Alycia James, Councillor Vicky Price, Councillor Ian Pattison.

# 7. Note of the last Meeting.

It was noted that the attendance list as presented on the minutes was incorrect, and did not include County Councillors Charles, Dowding, Henig and Penney or Parish Councillor Helm, who were all present at the meeting.

It was agreed that, with the above amendments to the attendance list, the notes of the meeting on 25 September 2013 were a correct record.

# 8. Action Sheet Update from the Last Meeting.

The Forum noted the Action sheet from the last meeting. It was reported that a positive meeting had taken place between Ellel Parish council and County Council representatives on Ellel footpath No.1.

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Members also suggested that the resurfacing work on Westbourne Road would be better targeted at the other end, between Cannon Hill and Willow Lane.

# 9. 2013/14 Quarter 1 - Environment Directorate Performance Dashboard.

The Forum considered the Quarter 2 Performance Dashboard. It was reported that all works to canal bridges were currently on hold due to issues with British Waterways. Work on Owen Road was delayed whilst the agreement of English Heritage was secured to the materials to be used.

It was reported that information on pot hole repairs would be reported differently in future, using data on potholes reported by the public, rather than those identified through Highways safety Inspections.

# 10. 2014/15 Environment Directorate draft Commissioning Plan for Lancaster

The Forum noted the position with the development of the Environment Directorate Commissioning Plan for 2014/15. The "Local Priorities response Fund" list of member identified priorities was also considered. The Forum supported the priorities set out in the report.

**Resolved:** That the Forum recommended the following suggestions be the priorities for the Lancaster Local Priorities Response Fund:

- 1. Meeting House Lane, Lancaster: Upgrade crossing to Pelican
- 2. Brunswick Road, Heysham: footway improvements
- 3. Norton Road, Heysham: Carriageway and footway improvements
- 4. Bellamy Avenue, Morecambe: footway improvements
- 5. Westbourne Road, Lancaster: Resurfacing

# 11. Items raised by members of the Forum.

The following items were considered by the Forum.

# 12. Enforcement measures regarding furniture displayed on the footways outside shops.

The forum noted the briefing note presented on enforcement measures available in relation to furniture on footways outside shops. A number of local areas where this was considered to be a problem were highlighted, and it was noted that this was a complex issue to enforce.

# **13. Provision for travellers in Lancaster district.**

The forum noted the briefing note on the provision for travellers in the Lancaster district.

# 14. Themes for future meetings.

Forum members were invited to suggest items for future meetings.

# 15. Urgent Business.

There was no urgent business.

# 16. Date of Next Meeting

It was noted that the next meeting of the Forum would be at 6.15 on 10 April 2014 at the Town Hall, Morecambe.

Ian Fisher County Secretary and Solicitor

County Hall Preston

# Meeting Date: 9<sup>th</sup> December 2013

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
Lancashire County Council Budget		
<ul> <li>The Forum made the following comments:</li> <li>Support was given for the review of grants, particularly Local member Grants, noting that some aspects of monitoring and administration could be reduced, particularly for grants of small amounts. It was suggested that opportunities for joint administration of grants with the district council should be considered.</li> <li>It was noted that, whilst other authorities had implemented schemes to make pay savings such as all staff taking unpaid leave for a number of days, this was not currently a suggestion being pursued by the County Council.</li> <li>The proposals connected with fostering, the Recommissioning of Mental Health Services and Learning Disability Remodelling Supported Living were highlighted as areas where great care would need to be taken to ensure that there was no</li> </ul>		The comments made by the Forum have been fed back to the County Council's Cabinet as part of the budget development process.

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
detrimental impact on vulnerable service users.		
Action Sheet Update from the Last Meeting		
Members suggested that the resurfacing work on Westbourne Road would be better targeted at the other end, between Cannon Hill and Willow Lane.	Jane Johnson, Localities Officer	The suggestion has been forwarded to Public Realm Manager for consideration.
2013/14 Quarter 2 – Environment Directorate Performance Dashboard		
Greaves Park Cycle Path Scheme: LCC is currently in land negotiations and preparing the planning application.	Jane Johnson, Localities Officer	Cllr Dowding expressed her concern that meetings had been held in relation to this scheme to which she had not been invited. (Scheme is in her patch). Cllr Dowding's concern has been forwarded to Alasdair Simpson.
2014/15 Environment Directorate Draft Commissioning Plan		
<ul> <li>The Forum recommended the following suggestions be the priorities for the Lancaster Local Priorities Response Fund:</li> <li>1. Meeting House Lane, Lancaster: Upgrade crossing to Pelican</li> <li>2. Brunswick Road, Heysham: footway improvements</li> <li>3. Norton Road, Heysham: Carriageway and footway improvements</li> <li>4. Bellamy Avenue, Morecambe: footway improvements</li> </ul>	Jane Johnson, Localities Officer	The recommendations from the Forum have been forwarded to the Cabinet Member for Highways and Transport for consideration in relation to the 2014/15 capital programme.

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
<ol> <li>Westbourne Road, Lancaster: Resurfacing.</li> </ol>		
Themes for future meetings.		Members of the Forum were asked to submit any suggested themes for future meetings to the Chair and Jane Johnson, Localities Team <u>jane.johnson@lancashire.gov.uk</u> for consideration. Any suggestions would need to be cleared with the Chair.

# Actions raised which have been dealt with outside of the meeting

Action	Lead Officer	Lead Officer Comments (Including Action Taken)
Constant flashing school lights outside Westgate School Morecambe. Lights remain on outside school hours. Is it possible to monitor and adjust timings of lights so they are operational during school hours only.	Jane Johnson, Localities Officer	The School Crossing Patrol manager has reported that the lights are controlled by computer programme and not by the School Crossing Patrol. The time profiles for the flashing lights had been changed to 'mirror' the general lighting for the area and consequently the lights were on at 10.30pm when the street lighting was on. However the system has been re-programmed to the correct times, so they should now only be on at School times.

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 Summary:
 Environment Directorate progress against delivery of the Commissioning Plan for Lancaster in the third quarter of 2013/14

 Commissioner:
 Joanne Reed

 Section 1
 igenvectorate progress against delivery of the Commissioning Plan for Lancaster in the third quarter of 2013/14

CAPITAL PROGRAMME UPDAT	E	SERVICE UPDATE
CAPITAL PROGRAMME UPDAT         PROGRESS AS EXPECTED         2013/14 Capital schemes programmed for delivery in quarter 3         11 out of 14 capital schemes, due for delivery in quarter 3, have either been completed or are progressing as planned, and are detailed below. For details of the remaining schemes please see the 'Progress not as Expected' section.         Bridges       • Greyhound Viaduct Bridge (Skerton/Lancaster East) and Higher North Road Bridge in Netherbeck (Lancaster Rural	2013/14 capital schemes         programmed for delivery in quarter         3 which have been delayed         Road Safety         • Morecambe Road (Penhyrn Road toucan) to Aldi (Skerton)         - the outcome of the suggested footway conversion to become a	Environment and Community Projects Galgate Recreation Ground MasterplanLCC officers have been working closely with Galgate Football Club and Ellel Parish Council to 
<ul> <li>North) – the design and preparation works are progressing as expected and the progress of these schemes will be reviewed in quarter 4 2013/14.</li> <li>Road Safety         <ul> <li>Marine Road East of Central Drive Roundabout (Morecambe) – construction work to install a zebra crossing has started on site and is progressing as expected, progress will be reviewed again in quarter 4 2013/14.</li> </ul> </li> <li>A6 Northbound (Lancaster City Centre) – work to install signage in the area was completed during quarter 3 2013/14. Works in the area of Spring Garden Street is anticipated to be</li> </ul>	<ul> <li>shared footway and cycle path along this route will be decided after a Cabinet Member report has been reviewed during quarter 4 2013/14. If approved this will be delivered in 2014/15.</li> <li>Bridges         <ul> <li>Carnforth Canal Footbridge (Lancaster Rural North) – the scheme has been cancelled due to on going problems with the Canal and River Trust regarding</li> </ul> </li> </ul>	<ul> <li>England for new changing room facilities for the club and parish. This was submitted in December 2013.</li> <li>In addition, a delivery plan required for the SITA 'Fields in Trust' £21,600 grant bid, has been submitted following revisions to equipment design and costings.</li> <li>A new way of managing defect reporting and repairs has recently been introduced. Ultimately this system will increase efficiency and improve response times in dealing with defects identified through regular inspections and public reports. This new way of working has presented a number of challenges which have been noticeable within this quarter's lower HSI's result. These challenges have now been overcome and, as a result, performance has recovered and productivity has increased.</li> <li>Following the implementation of this new way of working, proposals for the revision of the defect maintenance indicator will be taken to the Cabinet Committee for Performance Improvement (CCPI) for approval in June following the end of quarter 4 in March.</li> </ul>
<ul> <li>Works in the area of opining Garden Greet is anticipated to be delivered during quarter 1 2014/15. Work to install trixi mirrors (large curved mirrors designed to increase visibility for pedestrians and road users) has been delayed due to issues with the mirror bracket fastenings.</li> <li>Local Priorities Response Fund         <ul> <li>Footway resurfacing works have been carried out in the following locations - The Croft (Lancaster Rural North), and Mardale Avenue (Morecambe West).</li> </ul> </li> <li>Urban Unclassified         <ul> <li>Hest Bank Road (Morecambe North) – carriageway resurfacing</li> </ul> </li> </ul>	<ul> <li>access. The scheme will be reproposed when the access problems have been resolved.</li> <li>Skerton Bridge on Owen Road (Skerton) – the delivery of this scheme has been delayed due to issues relating to the mortar mix recommended by English Heritage. It is felt that the mix recommended to protect the stonework is unsatisfactory and</li> </ul>	<ul> <li>Ryelands Park</li> <li>LCC have supported the Friends of Ryelands Park Group with £10,000 of funding to match a 'This Side of the River' lottery bid. A new Orchard has been planted on Ryelands Park.</li> <li>Working with creative artists, the Dukes Theatre</li> </ul>
<ul> <li>is now complete.</li> <li>Footways         <ul> <li>Royal Road (Morecambe) – footway resurfacing work is now complete.</li> </ul> </li> <li><u>Capital schemes carried over from previous quarters for delivery in quarter 3 2013/14</u></li> <li><u>Urban Unclassified</u> <ul> <li>Lindow Square, Street Lighting (Lancaster East) – works to install the lantern embellishments is now complete.</li> </ul> </li> </ul>	<ul> <li>will wash out with the arrival of the first tide. LCC are currently awaiting further advice from English Heritage in respect of an alternative method or mortar that could be used.</li> <li><u>Capital scheme carried over from</u> <u>previous quarters for delivery in</u> <u>quarter 3 2013/14 which has now</u> <u>been delayed</u></li> </ul>	will engage with ten schools/community groups to explore connections to their community and create art, stories and installations which were showcased in a community event in Ryelands Park in February half term. <b>Scam Advisory:</b> A joint operation between Trading Standards, the Fire Service and the Police saw approximately 30 small retailers in Morecambe visited and advised in relation to receiving high pressure sales visits trying to sell them Fire Safety Risk assessments. Some retailers reported being cold called and threatened with thousands of pounds of fines if they did not sign up. The advisory joint visits by the three agencies, gave advice, leaflets, and support to the retailers, and explained that in many cases the assessments could be done by the retailers themselves. <b>LOCAL TRANSPORT PLAN: CAPITAL SCHEMES UPDATE</b>
<ul> <li>Footways         <ul> <li>Albert Road from Morecambe Road (Morecambe West) – footway resurfacing work is now complete.</li> </ul> </li> <li>Crook 'O' Lune         <ul> <li>The east pedestrian and Cycleway Bridge at the Crook 'O' Lune, that links Caton with the River Lune Millennium Park, reopened in December. Work is now focusing on the finishing touches on the area surrounding the bridge.</li> </ul> </li> </ul>	<ul> <li>Road Safety</li> <li>Greaves Park Cycle Path (Lancaster South) – a planning application for the cycle path works has been submitted and has received objections. Therefore the planned tree felling works have had to be put on hold. Progress of the scheme will be reviewed in quarter 4 2013/14.</li> </ul>	Heysham M6 Link After the High Court rejected the legal challenge by objectors, the objectors then requested permission to appeal from the Court of Appeal. On the 28 November the appeal was also refused which meant that the Secretary of State's decision to grant permission to the scheme could not be further challenged. The Department for Transport approved the funding for the road on the 13 December 2013 and the construction period is set to be 2 ½ years giving an expected completion date of August 2016. The Leader of Lancashire County Council set construction of the Heysham to M6 Link Road officially underway during a ground-breaking ceremony on Monday 3 February.

- Progress as expected **D**= Progress not as expected
- **D**= Issues identified
- **D**= Information

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# Appendix H 2014/15 Lancaster Capital Programme

# Agenda Item 6

# Maintenance of Highway Assets

Project Name	Division	Project Description	Location of Scheme	Total Cost	Quarter
Programme: A, B & C F	Roads		Capital Allocation	£822,601	
Helks Brow Roeburndale	Lancaster Rural East	Surface Overlay	Whole length	£93,787	Q1
A6 Slyne Road Bolton le Sands	Lancaster Rural North	Surface Dressing	From Greenwood Crescent to Town End	£17,417	Q2
Hest Bank Lane C479 - The Crescent C479	Morecambe North	Surface Dressing	Lancaster Canal to Hasty Brow Road	£23,386	Q2
Westgate C470 - White Lund Road C471	Morecambe South	Surface Dressing	Mellishaw Lane and Westcliffe Drive to Morecambe	£60,900	Q2
Brockhouse Road C488	Lancaster Rural East	Surface Dressing	Hornby Road to Lancaster Road	£91,351	Q2
Lodge Lane C513	Lancaster Rural East	Surface Dressing	Melling Road to Melling Moor	£54,811	Q2
Bentham Road B6480	Lancaster Rural East	Surface Dressing	Old Moor Road to Boundary	£24,360	Q2
Warton Road C494	Lancaster Rural North	Surface Dressing	Main Street to Haws Hill	£36,540	Q2
C474 Proctor Moss Road	Lancaster Rural North	Surface Dressing	Whole Length	£59,683	Q2
C449 Postern Gate Road	Lancaster Rural East	Surface Dressing	Whole Length	£71,863	Q2
A589 Morecambe Road	Morecambe North	Surface Inlay 100mm	From Penrhyn Rd to Carlisle Bridge	£151,641	Q1
A589 Marine Road West	Morecambe West	Surface Inlay 100mm	From Bold St to Albert Rd	£73,080	Q1
Cove Road C495/Chapel Lane C496	Lancaster Rural North	Patch and Surface Dressing	Boundary with Cumbria to Red Bridge Lane	£36,540	Q2
B6254 Kirkby Lansdale Road	Lancaster Rural North	Surface Dressing	From Borwick Road to Rabbit Lane	£27,112	Q2
Forecast Outturn Capital Expenditure					

Programme: Urban Unclassified		Capital Allocation	£157,714		
Torrisholme Square Morecambe	Morecambe North	Surface inlay 40mm	From Lancaster Road to Slyne Road	£44,457	Q2
Mattock Crescent Morecambe	Morecambe North	Surface inlay 40mm	Whole Length	£35,639	Q2
Pemberton Place Bare	Morecambe North	Reconstruction	Whole Length	£48,720	Q3
Westbourne Road	Lancaster South East**	Surface inlay 40mm	Continuation from 13/14	£28,896	Q1
	•	Forecast	Outturn Capital Expenditure	£157,712	

Programme: Rural Unclassified		Capital Allocation	£177,027		
Crag Bank Road, Carnforth Lancaster Rural North Surface Overlay 60mm		Whole length	£161,995	Q1	
Hyning Lancaster Rural North Surfacing		Roads to St Peters Church	£14,616	Q3	
		Forecast	Outturn Capital Expenditure	£176,611	

# Appendix H 2014/15 Lancaster Capital Programme

Programme: Footways		Capital Allocation	£242,591		
Lonsdale Avenue, Morecambe	Morecambe North	Footway reconstruction	Whole length	£57,601	Q2
Hillmount Avenue, Heysham	Heysham	Footway reconstruction	Whole length	£46,365	Q4
Walker Grove, Heysham	Heysham	Footway reconstruction	Whole length	£71,033	Q4
Torrisholme Square, Morecambe	Morecambe North	Footway reconstruction	Whole length	£36,162	Q2
Ambleside Road, Lancaster	Lancaster Central	Footway reconstruction	Ridge Lane to Lingmoor Road	£29,705	Q1
	·	Forecast	Outturn Capital Expenditure	£240,866	

Programme: Local Priorities Response Fund		Capital Allocation	£236,544		
Chequers Avenue	Lancaster South East	Surfacing	Full length	£36,540	Q3
Meeting House Lane	Lancaster Central	Footway improvement	Full length	£74,299	Q2
Brunswick Road	Morecambe West	Footway improvement	Brunswick Road Easterly footway (Even number side)	£24,360	Q3
Bellamy Avenue	Morecambe West	Footway improvement	Full length	£60,900	Q2
Westbourne Road Lancaster Central Surfacing Continuation from 13/14				£18,271	Q1
Forecast Outturn Capital Expenditure				£214,370	

\*\* Identifies schemes which are part funded by a capital highways scheme.

Programme: Lighting Column Replacement		Capital Allocation	£121,892		
Lancaster Column Replacements	Various	Column Replacements	Lancaster	£121,892	Q4
		Forecast	Outturn Capital Expenditure	£121,812	

Programme: Flood Risk Management & Drainage			Capital Allocation	£90,417	
Michaelson Avenue, Morecambe	Morecambe South	Drainage improvement/Flood relief	Michaelson Avenue, Morecambe	£30,030	Q1
Bottomdale Road, Slyne	Morecambe North	Drainage improvement/Flood relief	Bottomdale Road, Slyne	£30,030	Q4
The Knoll, Hest Bank	Morecambe North	Drainage improvement/Flood relief	The Knoll, Hest Bank	£22,523	Q4
		Forecast Outt	urn Capital Expenditure	£82,583	

Programme: Traffic Signals			Capital Allocation	£36,083	
Kellet Road Canal	Lancaster Rural North	Site equipment refurbishments	Kellet Road Canal	£17,600	Q2
Bridge, Carnforth			Bridge, Carnforth		
Morecambe Road,	Morecambe South	Site equipment refurbishments	Morecambe Road,	£9,900	Q3
north of Longton			north of Longton		
Drive, Lancaster			Drive, Lancaster		
Forecast Outturn Capital Expenditure			£27,500		

# Appendix H 2014/15 Lancaster Capital Programme

Programme: Bridges			Capital Allocation	£756,500	
Loyn Bridge B393 bank protection Study and Design	Lancaster Rural East	Study and design for protection works to stop river bank erosion from undermining bridge and	Loyn Bridge, C506 Gressingham Road	£16,000	Q4
Higher North Road B5383	Lancaster Rural East	retaining wall Bearing replacement scheme	Higher North Road B5383, U18847 Netherbeck	£328,300	Q4
Mallard Footbridge F9308	Morecambe North	Maintenance painting scheme	Mallard Footbridge F9308	£14,700	Q4
Cam Brow Culvert B435 Principal Bridge Inspection	Lancaster Rural East	Principal Bridge Inspection	Cam Brow Culvert B435, C442 Cam Brow	£4,200	Q4
Farleton B518 Principal Bridge Inspection	Lancaster Rural East	Principal Bridge Inspection	Farleton B518, U18845 Farleton Old Road	£4,200	Q4
Middle Gill B531 Principal Bridge Inspection	Lancaster Rural East	Principal Bridge Inspection	Middle Gill B531, U50556 Whiteray Road	£4,200	Q4
Brewers Barn West B5381 Principal Bridge Inspection	Lancaster Rural East	Principal Bridge Inspection	Brewers Barn West B5381, A601(M) Carnforth Link Road	£8,500	Q4
Hangington Clough B414 Principal Bridge Inspection	Lancaster Rural East	Principal Bridge Inspection	Hangington Clough B414, C477 Rakehouse Brow	£4,200	Q4
Warton Footbridge 6502 Principal Bridge Inspection and Post Tension Special Inspection	Lancaster Rural North	Principal Bridge Inspection and Post Tension Special Inspection	Warton Footbridge 6502, C494 Warton Road	£8,200	Q4
Footbridge Structural Maintenance	Divisions as necessary	Footbridge repairs/replacements which are works that are generated from members of the public complaints and bridge inspections on the larger footbridges	Lancaster District	£32,100	Q4
Bridges Structural Maintenance	Divisions as necessary	Structural maintenance works to bridges	Lancaster District	£78,100	Q4
Retaining Wall Structural Maintenance	Divisions as necessary	Structural maintenance works to retaining walls	Lancaster District	37,500	Q4
Parapet Risk Ranking and Programme Investigation	Divisions as necessary	Parapet Risk Ranking and Programme Investigation	Lancaster District	£1,000	Q4
Town 392	Lancaster Rural East	Maintenance scheme	Town 392 C506 Fall Kirk	£91,300	Q3
Greyhound Viaduct Cathodic Protection	Lancaster East	Cathodic protection of the structure	Greyhound Viaduct A683	£85,000	Q1
Skerton Bridge B307 Pointing works	Lancaster East	Maintenance pointing scheme	Skerton Bridge A683 Owen oaRd	£25,000	Q2
Brewers Barn West B5381 Study	Lancaster Rural East	Study to provide optimum maintenance scheme in future years	Brewers Barn West B5381, A601(M) Carnforth Link Road	£6,000	Q3
Artle Beck Footbridge 6503F1 Scour Study	Lancaster Rural East	Study to provide optimum maintenance scheme	Artle Beck Footbridge 6503F1 C488 Brookhouse Road	£6,000	Q1

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Retaining Wall Programme Investigation	Divisions as necessary	Retaining Wall Programme Investigation	Lancaster District	£2,000	Q1
		Forecast Out	turn Capital Expenditure	£756,500	
Reserve Bridges Sche	mes				
Loyn Bridge B393 Bank Protection Construction	Lancaster Rural East	Construction works to stop river bank erosion from undermining bridge and retaining wall.	Loyn Bridge, C506 Gressingham Road	£75,400	
Strategic Route Principal Bridge Inspections	Various in Lancaster	Strategic Route Principal Bridge Inspections	Lancaster District	£9,000	
Structural Reviews	Various in Lancaster	Structural Reviews and Assessments	Lancaster District	£4,000	
Reserve Bridges Schemes Total				£88,400	

# Improving the Safety of Streets for Vulnerable People

Project Name	Division	Project description	Location of Scheme	Total Cost	Quarter
Programme: Road Safety			Capital Allocation	£39,333	
A6 Slyne Road by Whalley Road	Skerton	Pedestrian refuge	A6 Slyne Road by Whalley Road	£18,522	Q4
Mossgate Park - Heysham Community Centre Cycle Path	Heysham	Complete cycle path from Middleton Way to Mossgate Housing Development, which has been provided as part of Heysham Community Centre Project	Mossgate Park to Community Centre	£7,718	Q4
Forecast Outturn Capital Expenditure			£26,240		



# Agenda Item 8 Tackle Cheap Alcohol with Minimum Unit Pricing

# **Lancaster 3Tier Forum**

17 March 2014

### 1. Purpose

To inform the Lancaster 3Tier Forum of the minimum unit pricing policy for alcohol and the impact of alcohol currently for Lancaster.

#### 2. Background

The Cumbria and Lancashire Public Health Collaborative<sup>1</sup> and DrinkWise<sup>2</sup> organised an event on 20 November 2013 during Alcohol Awareness Week. At this event, stakeholders heard evidence from Sheffield's Alcohol Policy model and lessons learnt from Canada on minimum pricing for alcohol. Discussions at the event concluded that further awareness and engagement work was needed to develop a common understanding on the minimum unit pricing policy.

A project group has now been established to raise awareness on minimum unit pricing for alcohol by the Cumbria and Lancashire Public Health Collaborative, led by Dr Arif Rajpura, Director of Public Health at Blackpool Council.

Lancaster 3Tier Forum has been identified as one of the key partners the project group would like to engage with. A factsheet has been produced by DrinkWise on the minimum unit pricing policy for alcohol, which also includes the impact of alcohol on Lancaster and Lancashire (see attached).

#### 3. Feedback

The project group would welcome some feedback from the Lancaster 3Tier Forum:

- a) Did you know about minimum unit pricing before this factsheet? (Yes/No)
- b) Are you now aware about minimum unit pricing after reading this factsheet? (Yes/No)
- c) Do you have any comments/suggestions for the project team to consider? **Please give** details

#### For further information about this programme, please contact:

Sangita Patel, Programme Manager, Cumbria and Lancashire Public Health Collaborative, sangita.patel@lancashire.gov.uk, 01772 536296

<sup>&</sup>lt;sup>1</sup> The Collaborative is a partnership between the Directors of Public Health from Blackpool Council, Blackburn with Darwen Council, Cumbria County Council and Lancashire County Council as well as other senior public health leaders.
<sup>2</sup> DrinkWise is a member of the <u>Alcohol Health Alliance</u>, the national umbrella organisation which includes alcohol harm reduction charities, campaigners and health professionals.



# Tackle Cheap Alcohol: Minimum Unit Pricing

# What is a minimum unit price?

Minimum unit pricing is about stopping alcohol being sold at pocket-money prices. It links the cost of alcohol to the strength of alcohol – so the more units of alcohol there are, the higher the price. It is important to tackle the cheap strong drinks which ruin so many lives and fuel violence, such as white cider and cheap vodka. This will protect the most vulnerable in society, such as young people and very heavy drinkers, who are more likely to drink cheap strong alcohol and suffer the consequences by pricing it out of their hands. Minimum unit pricing won't increase the price of a pint in the pub or the average bottle of wine – this is about tackling the dirt cheap pocket money booze, only found on the bottom shelf.

After ten years of being implemented in England, a minimum price of 50p per unit of alcohol will<sup>i</sup>:

- Save 960 lives every year
- Reduce hospital admissions by 35,100 every year
- Save **376,600** days absent from work every year
- Cut crimes by 50,700 every year
- Save the economy £5.1 billion every year
- Reduce overall consumption of alcohol by 2.5%

# You get what you pay for

The Government is to implement a 'below-cost sales ban'. **This will have very little impact** as it will only stop drink being sold at less than the alcohol-duty plus the VAT of the drink. Researchers at the University of Sheffield have calculated the effect of the Government's proposal<sup>ii</sup>:

- Save 14 lives only
- Reduce hospital admissions by 500 only
- Save 5,700 days absent from work only
- Cut crimes by **900** only
- Save the economy £77 million only
- Reduce overall consumption of alcohol by **0.04%**

The Governments proposed 'below-cost ban' therefore will be more than **60 times less effective** than a minimum unit price of 50p. It simply won't remove the very cheap strong drinks from sale.

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# What will it cost me?

Four out of five people will see very little difference in how much they pay for alcohol in the North West. It is vulnerable young and heavy drinkers who are at risk of serious health harm who will pay more. A minimum unit price of 50p will cost moderate drinkers an average of 5 pence per week, or £2.60 over a whole year<sup>iii</sup>.

Some examples of how a minimum unit price of 50p would affect the price of drinks<sup>iv</sup>:



NO INCREASE

Supermarket price: £4.99

(9 units, 12% abv)



Minimum price: £13.00

(26 units, 37.5% abv)



Minimum price: £6.25 Supermarket price: £9.70 Supermarket price: £2.99

(12.5 units, 5% abv)



Minimum price: 88p/can Supermarket price: 67p (1.8 units, 4% abv)



NO INCREASE Pub price: £3.03 (2.3 units, 4% abv)

# Minimum unit pricing is already working in Canada<sup>v</sup>

Studies in two Canadian provinces show that 10% increase in minimum prices resulted in:

- Decrease of 8.4% for all drinks
- Significant shift away from high to low strength beers and wines •
- Immediate drop in public violence at weekends •

Lives saved in Canada:

- 32% decrease in wholly alcohol-caused deaths
- ٠ Chronic alcohol-related deaths dropped by 20% after two years
- After two years there was a 9% drop in alcohol-related hospital admissions

# A question of trust

Some global alcohol companies oppose minimum unit pricing. You will hear their arguments, in the media, through slick reports and from sponsored 'front' organisations. But at the end of the day it boils down to trust. A minimum unit price is supported by people who put your health and physical safety first – police and fire services, doctors and nurses, cancer charities and medical collages. Minimum pricing is opposed by some who manage companies whose obligation is to shareholders to maximise profits. We believe minimum unit pricing targets cheap strong booze and will protect the most vulnerable and young in our society from pocket-money priced drinks.

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# The impact of alcohol on Lancaster City and Lancashire

- 82 alcohol-related deaths between 2010/2012 28 female; 54 male a rate of 18.5 deaths/100,000 of the population (Lancashire: 558 deaths)<sup>vi</sup>
- 3,171 alcohol-related hospital admissions 2010/2011 (Lancashire: 32,460)<sup>vii</sup>
- 127 alcoholic liver disease admissions to hospital 2011/2012, an increase of 31% from 2002/2003 (Lancashire CC: 1,409, an increase of 77.5%)<sup>viii</sup>
- 884 alcohol-related crimes recorded 2011/2012 (Lancashire: 6,858)<sup>ix</sup>
- Total costs of alcohol to Lancaster: £60.68 million; £440/head (all men, women and children) (Lancashire: £461.50 million)<sup>x</sup>
  - Costs to NHS in Lancaster: £11.21 million; £81/head
  - Costs through crime in Lancaster: £19.94 million; £145/head
  - Costs to the work place (e.g. sick days) in Lancaster: £27.55 million; £200/head
  - Costs to Social Services in Lancaster: £2.9 million; £21/head

- vi Office for National Statistics, 2014
- <sup>vii</sup> Local Alcohol Profiles for England, 2012

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<sup>&</sup>lt;sup>i</sup> Sheffield Alcohol Research Group, 2013

<sup>&</sup>lt;sup>ii</sup> Sheffield Alcohol Research Group, 2013

Sheffield Alcohol Research Group, 2013

<sup>&</sup>lt;sup>iv</sup> Drink Wise, 2014

<sup>&</sup>lt;sup>v</sup> Stockwell et al, 2013

viii Balance North East, 2013

<sup>&</sup>lt;sup>ix</sup> Local Alcohol Profiles for England, 2012

<sup>&</sup>lt;sup>×</sup> Public Health England, 2013

# Lancaster Three Tier Forum

# Outline of the work provided by County Solicitors and land agents with respect to Rights of Way work.

The County team of Land Agents do not play a significant part in rights of way work. They may be involved in negotiating access or works or possibly agreeing compensation for various issues.

Advising both of the above teams is Legal Services.

Officers in Legal Services provide the following services around rights of way:

- steer many applications to change the definitive Map and statement through the statutory application process (about 160 such files open at any one time),
- represent the authority at hearings and public inquiries,
- draw up and serve the Notices regarding obstructions and other problems on the network,
- draft agreements in connection with dedications, access, land management,
- advise on various and varied matters from paths whose status are not known, to lighting, drainage issues, extent of highway, and advise how to achieve various projects proposed to be delivered which affect rights of way, always mindful of being consistent and acting reasonably.
- Case law and changes in regulations and legislation need to be understood and considered and training provided for Members and colleagues.

The work is interesting and sometimes sensitive and challenging. The rights of way network is after all about half of the total highway network in Lancashire and an important network enjoyed by many people in the County.

# Lancaster Three Tier Forum

### Support given to young people on release from prison.

When a young person is released from Custody on licence they will be supervised by a member of staff from a Youth Offending Team (YOT) and they will have a good support package in place.

Sentence planning and resettlement for a young person starts at the point of a custodial sentence being imposed so that any difficulties/resettlement issues are immediately identified and can be addressed. Each young person who receives a custodial sentence will be allocated a YOT Supervising Officer and the custodial estate allocates a Key Worker.

Prior to the Initial Detention and Training Order (DTO) meeting the Key Worker will have met with the young person and explained the Key Worker role. Part of the Key Worker role is to link with the external YOT. The Key Worker will read all community documents to familiarise themselves with the case.

It is important that the assessment (Core Asset) of the young person is up to date and accurate because it is from this assessment that the sentence plan is devised and specific interventions are identified, such as to address reasons why the young person offended, victim awareness, substance misuse, communication issues, emotional and mental health and learning new skills. By having an agreed sentence plan with specific targets the young person is fully aware of what they are expected to achieve and by when.

Within custody there are a range of interventions that a young person can be referred to. However, if it was identified that a young person required a specific intervention that the custodial estate did not provide, then the Key Worker could complete this work during a one to one session. Having an allocated Key Worker within custody is vital because they are the link to the external YOT, family and other community professionals such as Social Workers. Whilst it is acknowledged that the young person is allocated a Personal Officer and has access to custody wing staff, these officers do not necessarily have an hour to spend in discussion with the young person. The Key Worker will see the young person at least weekly and in addition, the young person can request to see the Key Worker if they need someone to speak to.

Throughout the custodial sentence there are regular DTO review meetings during which progress and resettlement are discussed. If it is identified that the young person may have resettlement issues such as no accommodation, no education, training or employment, family issues or if they need any further additional support then consideration will be given to an Integrated Resettlement Support (IRS) programme. This is a voluntary programme which enables the YOT to provide additional work with the young person throughout the licence period but also after the licence expiry date.

Once a young person is released from custody they will receive a home visit from their YOT Supervising Officer within five working days. The contact a young person has with their Supervising Officer on release is dependent on their licence conditions. If they are on an Intensive Supervision and Surveillance (ISS) licence then the ISS programme is a

minimum of 25 hours per week. The standard contact for a young person on a DTO licence is two contacts per week for the first three months and then fortnightly thereafter. To support the young person on a licence then additional conditions can be applied, for example non associations, exclusion zones and curfews.

Within the first ten days of their release from custody a community review should take place. Attendance is required from the professionals working with the young person in the community, the Key Worker from the custodial estate, the young person and their parent/carer. The purpose of this meeting is to review and give praise for any progress made but also to identify any gaps in services and look at how these can be addressed. Following the community review there are also regular Case Management Reviews chaired by a YOT Practice Manager, with all relevant parties. These meetings are important because if any issues are identified then relevant professionals can be tasked with actions and given a timescale of when any action points should be completed.

In some circumstances dependant on the young person's sentence and age then they may be transferred to the Probation Service prior to release. If this is a likely outcome for the young person then transition work should be implemented prior to them being transferred to Probation. For example, the Probation Officer attending the final DTO meeting with the YOT Supervising Officer to explain what the differences in practice are and also the differences in the services that will be provided. Having a hand over meeting will also provide the young person the opportunity to have any questions clarified.

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